## Effectiveness Performance Measure for HHW Collection Programs

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### Convenience is subjective

- How convenient is convenient?
- Not well defined and agreed upon between policy-makers or individuals
- How many days per year is good enough?
- How many locations per 100k population is truly convenient?
- Difficult to determine what is good enough.

## "Effectiveness" implies a universal metric to be measured

- Removes subjectivity from consideration.
- If done well and agreed to...
  - Provides tangible goals, and
  - Measures progress over time for a community, and
  - Compares between programs serving different demographics

### Typical Solid Waste Program Evaluation Criteria Don't Fit HHW

- Traditional Recyclables are a large proportion of MSW stream and relatively <u>easy to measure</u> <u>daily, weekly, and annually, e.g.</u>:
  - Recycling Programs: set out rates, pounds recycled per customer, % of waste diversion, tons diverted per year
  - Composting programs can use same criteria
- Most other solid wastes can be evaluated with similar evaluation criteria, but NOT HHW

### Issues in Evaluating HHW

- A household can easily store many years of HHW
- HHW is often generated because of an "event"
  - Spring cleaning, death in the family, major remodeling project or maintenance
  - Change of residence
- These generation events are typically not weekly, monthly or even annually, often multi-year
- Therefore, the appropriate performance measurement criteria must be based on a longer timeframe, a number of years

#### Ideas for basis of HHW evaluations

- Total of all hazardous products sold
  - Doesn't indicate how much product was used vs. waste
  - Expensive retail sales data, may change over time
- Statistically significant survey of HHW in homes
  - Very expensive, subjective regarding what may or may not be used prior to declared a waste by the homeowner
  - Need to have a well defined definition of HHW and MSDS' and other sources of HW would be challenging
- Develop an estimate of the average age of all HHW generated. Needs to be:
  - broadly representative of HHW generation
  - consistently purchased product that often becomes HHW

# What products might have data to represent the average age of HHW?

- Most household cleaners, pesticides, used oil do not have dates of manufacture to easily determine their age.
- Architectural paint is an exception
  - Manufacturers have been required to date stamp their consumer paints due to VOC rules of the clean air act for many years, and many did so previously for Q.C.
  - Paints are a traditional HHW and one of the largest proportions of HHW
  - Paints might be representative of the average age of all HHW, but it certainly represents the 30-55% of the HHW that is paint. It might be a good HHW proxy.

# Statewide Paint Estimates as Proportion of HHW

From the Paint Product Stewardship Initiative

State	Paint as % of HHW
California	34 - 43%
lowa	33%
Washington	43.6%
Wisconsin	30.9 – 56%

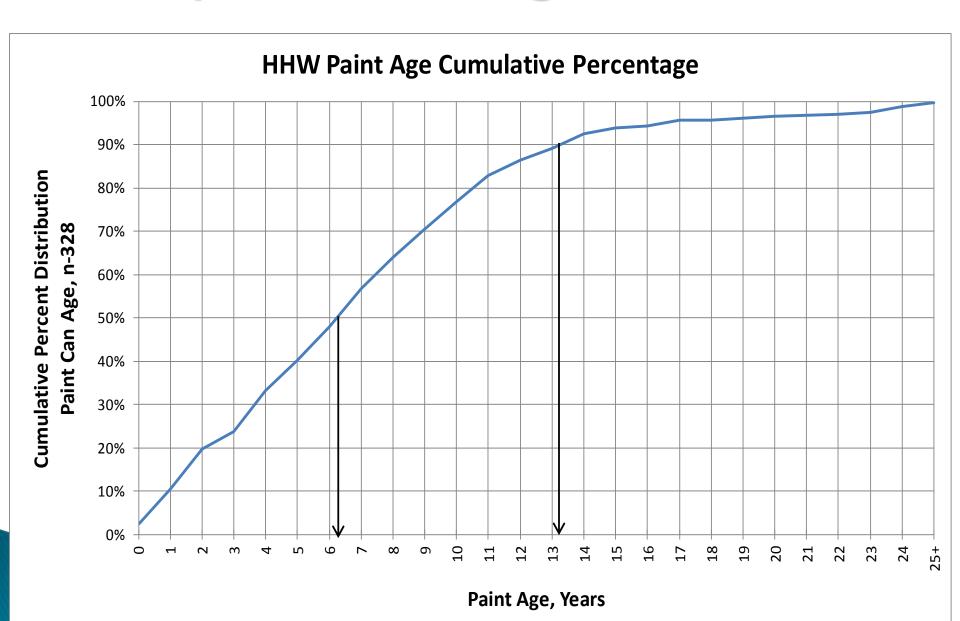
#### National Paint Product Stewardship

- Performed a study of the age of paint delivered to five community HHW programs
- Hundreds of paint cans provided useable date codes.
- An age of paint profile was developed

## Age of HHW Paint Profile

Paint Age, Yrs	Percentage of Paint Cans	Paint Age, Yrs	Percentage of Paint Cans
0	2.4	13	2.7
1	8.2	14	3.4
2	9.1	15	1.2
3	4.0	16	0.6
4	9.5	17	1.2
5	7.0	18	0
6	7.9	19	0.6
7	8.8	20	0.3
8	7.0	21	0.3
9	6.7	22	0.3
10	6.1	23	0.3
11	6.1	24	1.5
12	3.7	25+	0.9

## Graphed Paint Age Profile



#### Statistical Results

- Average age of HHW paint is 7.4 years old, this can be considered the periodicity of the disposal cycle
- Greater than 50% of paint is seven years old or less
- Greater than 90% of paint is younger than 14 years old
- Less than 1% of HHW paints are over 25 years old

## Calculation Assumptions

- Assume HHW paint age is generally representative of the age of all HHW
- Use the average age of HHW paint to represent the average age of all HHW
- Assume the avg. age of HHW is a good estimate for the frequency of all HHW delivered
- Assume negligible effect of multiple-house loads due to offset from customers delivering HHW more than once per year

#### Calculation Method

Use the annual participation rate of households in a services area in conjunction with the assumed average HHW age to calculate the annual "effectiveness" of any HHW collection program

#### National HHW Participation Rates

In a national 2005 study of 25 HHW programs in the US it was found that the annual participation rate ranged between 2% to 24% of households in the program service territory, with a median of 7%.

From: "Comparison of Household Hazardous Waste Programs", Portland Regional Environmental Management (Portland Metro) by Cascadia Consulting Group, Fall 2005, p. 14

## **CA Specific Examples**

- A similar study of seven selected California HHW programs in 2007 found annual participation rate between 2.1% and 13.1%.
- This variability is not only program/jurisdiction specific but varies by location within jurisdictional boundaries.
- Sonoma County, showed that for the entire county the participation rate was 8.3%
- However in three areas within the county the participation rate varied between 4% to 69%.
- The area of 69% participation rate was in the area surrounding the permanent collection facility and the outlying areas saw a steep drop in participating households who were served only by occasional collection events
  - Sonoma HHW Program Benchmarking and Program Evaluation Study, Sweetser & Associates and Special Waste Associates, January 2007, accessed at:
     http://www.recyclenow.org/pdf/reports/sonoma\_hhw\_assessment\_final\_2007.pdf.

## Using Participation Rates in Collection Effectiveness

Assuming that an average HHW program can often achieve 7% annual household participation rates in the service area, multiply that by the estimated 7.4 years disposal cycle of HHW to arrive at an estimated effectiveness of 51.8% HHW participation rate for the disposal cycle.

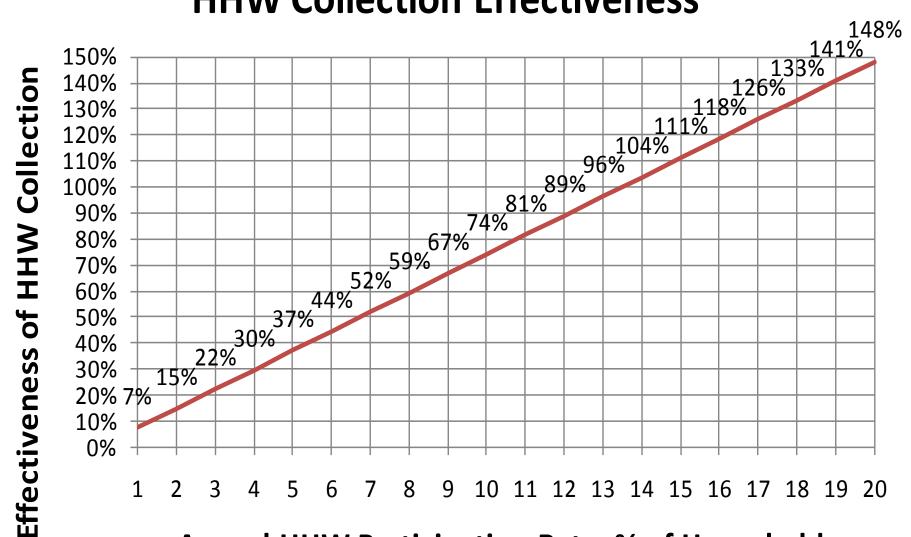
#### Proposed Effectiveness Calculation

- Formula: PPR% X  $7.4 = HHW_{Eff.}\%$
- Where:
  - PPR% is the Annual Participation Rate for the service area in a year
  - 7.4 is the assumed disposal cycle for HHW, in years
  - HHW<sub>Eff.</sub>% is the Estimated Percent Effectiveness of the HHW collection program in a year
- HHW Effectiveness calculation example:
- 7.0 % (avg. ann. participation) X 7.4 = 51.8 %

### Practical Use of Proposed Formula

- Using a constant multiplier and the higher end of participation rates can estimate effectiveness over 100%
- At about 14% annual participation rates you will calculate about 100% effectiveness

#### **HHW Collection Effectiveness**



Annual HHW Participation Rate, % of Households

# Some CA 2009 HHW Collection Program Examples

Jurisdiction	Percent Participation	Est. Effectiveness
San Mateo County	2.7%	20%
San Francisco	3.4%	25%
San Bernardino	7.5%	55%
Santa Cruz County	11.5%	85%
Central Contra Costa Sanitary District	14.4%	107%

## Possible Reasons for > 100% Effectiveness Estimates

- Increasing new customers => temporary increase in participation
- Actual average age of HHW non-paint is older than average HHW paints
- Customers bring in HHW more frequently than the average age of their HHW

## Advantages of this HHW Collection Effectiveness Criteria

- Does not rely on difficult to estimate HHW generation or disposal rates
- Does not rely on methods that are not applicable to the generation patterns peculiar to HHW
- Simple calculation based on existing participation ratios which are easy to accurately measure

- Allows comparisons between programs independent of demographics
- Allows tracking progress over time for the same collection program
- Provides a reasonable/rational goal or end point, 14% annual participation

## Thank you very much!

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